

2019 INCOME TAX GUIDE

◆◆ *45th Year of Publication* ◆◆

The Arc Michigan®

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2019 Income Tax Guide prepared for persons
supporting children and/or adults with intellectual impairment
and/or related developmental disabilities.

2019 INCOME TAX GUIDE

**for use in preparing your federal return for tax year 2018*

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Introduction

This authoritative income tax guide has proven invaluable for families and individuals concerned about tax deductions and credits related to the care and support of a child or an adult with an intellectual or developmental disability. After forty-five issues, this booklet has become an annual “must-have” for the informed parent. Many of the figures contained within this guide are calculations by CCH, Inc., based on its Consumer Price Index estimates due to official IRS tables not being released in time for either publication.

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The information contained within the 2019 INCOME TAX GUIDE concerning your income tax and special deductions and/or credits is not intended to be all-inclusive. Although this guide is designed to provide accurate guidance, The Arc Michigan as publisher is not engaged in rendering legal, accounting or other professional service. Please refer to the sources referenced for complete information. Bring this Tax Guide to your appointment with a knowledgeable tax consultant to facilitate preparation of your return. Although multiple resources are used to research and confirm relevant information, current materials were also verified through the 2019 U.S. MASTER TAX GUIDE, Wolters Kluwer - Commerce Clearing House, Inc., Riverwoods, Illinois.

TABLE OF CONTENTS

I. Highlights of Tax Changes for Tax Year 2018	6
II. Charitable Contributions.....	14
• Deduction For Itemizers.....	14
• Volunteer Activities.....	14
• Convention Delegates	15
• Clothing and Household Items	15
III. Medical Expense Deductions.....	15
• In General.....	15
• Special Schools & Special Training for Children with Disabilities	16
• Medicine, Drugs & Vitamins	16
• Sheltered Workshop Costs.....	16
• Transportation.....	16
• Cost of Special Equipment to Alleviate a Disability (Including Installation)	17
• Lifetime Care Payments.....	17
• Aids For Persons with Visual Impairments	17
• Expenses for Patterning Exercises	17
• Wages for Nursing Services.....	18
• Special Telephone.....	18
• Close-Captioned T.V.	18
• Removal of Lead-Based Paint	18
• Disposable Diapers.....	18
• Expenses Incurred for a Person with an Intellectual Impairment Residing In A Group Home or Other Community Setting	18
• Special Foods & Beverages	19
• Legal Fees.....	19
• Medical Conferences Attended by Parent.....	19
• Miscellaneous	19
IV. Non-Taxability of Supplemental Security Income (SSI)	19
V. Can SSI Recipients be Claimed as Dependents?	20
VI. Taxability of Social Security Benefits	20
VII. Payments from the Michigan DHHS	21
• GA, ADC, ENP, SNAP	21
• Independent Living Services Program (formerly, "Adult Home Help" or "Chore")	21

VIII. Family Support Subsidy (Michigan)	23
IX. Disability-Related Tax Credits	24
• Child & Disabled Dependent Care Credit	24
• Work Opportunity Tax Credit	25
• Disabled Access Credit	25
• Low Income Housing Credit	25
• Credit for Persons Who Are Elderly or Who Are Permanently Disabled	25
X. Dependency & Sheltered Workshop School Income.....	26
XI. Deduction for "Impairment Related Work Expenses".....	26
XII. Amounts Expended by State for Training, Education, Room & Board Are Not "Support" – Dependency Claim	26
XIII. Working SSI/DI Recipients to File or Not to File?	27
XIV. Foster Care Providers	28
XVI. Property Tax Credit-Michigan	28
XVII. Adoption Subsidy & Expenses Credit	28
XVIII. Achieving a Better Life Experience (ABLE) Act	29
XIX. Appeal Rights	30
XX. Appeal Within The Service	30
XXI. Letter Rulings	31
XXII. Additional Taxpayer Protections	31

Highlights of Tax Changes for Tax Year 2018

On December 20, 2017, the U.S. Congress passed legislation creating significant changes to our tax code. President Trump signed the “Tax Cuts and Jobs Act” (TCJA) into law a couple of days later. This law for the most part took effect on January 1, 2018, but throughout the past year, numerous corrections and clarifications were made by Congress, the IRS, and even state legislatures. My annual guidance is primarily geared towards tax year 2018.

NEW! By the nearly doubling of the “standard deduction” for tax years 2018 through 2025, the necessity for most individuals, except higher income taxpayers, to itemize their deductions is eliminated by this legislation. This may impact real estate prices and charitable organizations, even though each was retained as an available deduction. Stay tuned ...

NEW! President Trump vowed to make the tax code simpler. The basic IRS form 1040 is now just 23 lines; plus, the old 1040-A and “EZ” forms are history. The former 1040 content has essentially been transferred to a range of additional “schedule” pages. Taxpayers using the new, “simple” 1040 benefit; those with more complex requirements must also use the new schedules.

Services to those with disabilities may still be under the threat of severe budget cuts or re-allocations of tax revenues due the recent federal tax law reforms. The election year of 2018 proved to be quite interesting. Unfortunately, fundamental changes in how all levels of government fund mental health services may also be on the horizon.

What are the answers? For starters, always keep the lines of communication open with your elected officials about the needs of those with intellectual impairment and other related developmental disabilities. Next, increase your volunteer and charitable financial support for the advocacy efforts of your local, state and national chapters of The Arc. And, finally, maintain a positive attitude about the future. The politics is, if anything else, cyclical. It will change.

This guide is for members of The Arc. It is not intended to cover every circumstance. The topics and information are provided as a “heads up” for taxpayers as we sit down during 2019 to figure our 2018 income taxes. This tax booklet updates the usual myriad of numbers and dollar amounts that have been changed due to automatic increases in the cost-of-living, or new legislative mandates.

Professional tax advice is always the key to detailed information. The highlights described below are important to every taxpayer. Read and discuss each carefully with your tax advisor to determine how it all relates to your specific tax situation. Once again, this listing is NOT intended to be all-inclusive.

★ **Individual Tax Rates** – **NEW!** The tax brackets for tax year 2018 are set at: 10%, 12%, 22%, 24%, 32%, 35%, and 37%. During 2018, the 10% tax bracket, for married couples filing jointly, has the first \$19,050 of taxable income subject to this rate (\$9,525 for single persons). For married couples filing jointly, taxable income over \$19,050 and up to \$77,400 is subject to the 12% rate (over \$9,525 and up to \$38,700 for single persons). Likewise, income over \$77,400 and up to \$165,000 (over \$38,700 and up to \$82,500 for single persons) will be taxed at the 22% rate. Income over \$165,000 for married filing jointly (\$82,500 for single persons) and up to \$315,000 (\$157,500 for single persons) will be taxed at the 24% rate. Income over \$315,000 for married filing jointly (\$157,500 for single persons) and up to \$400,000 (\$200,000 for single persons) is taxed at the 32% rate. Income over \$400,000 for married filing jointly (\$200,000 for single persons) but up to \$600,000 (\$500,000 for single persons) is taxed at the 35% rate. Finally, all income over \$600,000 (married filing jointly) or \$500,000 (single persons) is taxed at the 37% rate. (§11 and §13 – 2019 U.S. Master Tax Guide)

★ **Personal Exemptions (federal) – NEW!** The exemption amount is zero (“... *zilch, nada, nothing* ...”) for tax years beginning in 2018 through 2025. No deduction may be claimed for personal and dependency exemptions during these years, but the rules for determining who is a dependent of the taxpayer are applicable for claiming other tax benefits (e.g., Child Tax Credit). In determining who is a dependent for these other tax benefits, the exemption amount is \$4,150 for 2018 and will be adjusted for inflation in future years (IRS Notice 2018-70).

For tax years beginning before 2018 and after 2025, a taxpayer whose adjusted gross income (AGI) exceeds an applicable threshold amount based on filing status must reduce the amount of his or her otherwise allowable exemption deduction. The applicable threshold amounts are also subject to an annual adjustment for inflation. The Tax Cuts and Jobs Act of 2018; [IRC §151(d)(3)]; and, (§§133 and 137 – 2019 U.S. Master Tax Guide)

★ **Personal Exemptions (Michigan) – NEW!** During 2018, the Michigan legislature enacted changes to its tax laws to continue this state’s personal and dependent exemptions in response to the temporary repeal of the federal exemptions made by the TCJA for years 2018 through 2025. Michigan previously tied its personal and dependent exemptions to the number of exemptions allowed on a taxpayer’s federal return. The legislation (subsequently signed into law) removed references to the exemptions allowed on the federal return and created stand-alone state exemptions.

A long-established provision in Michigan tax law is where a parent of a dependent minor or adult child with a severe intellectual and/or physical disability may claim an additional “Totally and Permanently Disabled” exemption. The definition for what constitutes a disability is that used by the Social Security Administration (42 U.S.C. 416) for the Supplemental Security Income (SSI) and Social Security Disability Insurance (SSDI) programs.

★ **Earned Income Tax Credit (Michigan)** - there is a refundable Michigan Earned Income Tax Credit equaling 6% of the federal credit available for tax year 2018. You must file a Michigan income tax return to receive this credit.

★ **Social Security and Medicare Tax** - The wage base for the SOCIAL SECURITY portion of the Federal Insurance Contributions Act (FICA) is set at \$128,400 for 2018. The tax rate for employees was 6.2% for 2018, while the employer’s portion was also at 6.2%.

All 2018 wages and salaries are subject to the MEDICARE portion of the FICA. The first \$250,000 of earned income (married filing jointly) and \$200,000 (single persons) are taxed at a 1.45% rate (employees), 1.45% rate (employers), or a 2.9% rate (self-employed). The rate increases by .9% to 2.35% for wages and 3.8% for self-employment income in excess of \$250,000 (married filing jointly) and \$200,000 (single persons). These thresholds are based on the combined wages for joint returns.

Thus, the tax rates for the self-employed during 2018 was 15.3% on taxable earnings up to \$128,400, plus 2.9% on \$128,401 to \$250,000 (\$200,000 single), plus 3.8% on earnings in excess of \$250,000 (\$200,000 single), with no limit. Self-employed workers may deduct from gross income half of the Social Security tax as a business expense. (§§47, 49 and 923 – 2019 U.S. Master Tax Guide)

The standard Medicare “Part B” monthly premium (i.e., single persons with annual incomes below \$85,000, and married filing jointly below \$170,000) for 2018 was \$134.00 and for 2019 it is \$135.50. Some longer-term enrollees may pay less each month due to special “hold harmless” premium calculations. Persons with higher incomes pay a significantly higher monthly Part B premium.

Keep in mind that most persons with Medicaid coverage in Michigan do not pay a Medicare Part B premium; this also applies to individuals who had to forego their Supplemental Security Income (SSI) benefits because they exclusively receive Social Security Disability Insurance (SSDI) as a “Disabled Adult Child” (a.k.a., “D.A.C.”) based on a parent’s Social Security Administration work record. If the state of Michigan pays the Medicare Part B premium due to your Medicaid eligibility, it must now pay, for all recipients, the 2019 rate of \$135.50.

★ **Standard Deductions – NEW!** Adjusted annually for inflation, the flat standard deduction for non-itemizing taxpayers during 2018 is \$24,000 for joint filers, \$18,000 for heads of households, and \$12,000 for both single persons and married filing separately.

An extra standard deduction of \$1,300 in 2018 exists for each married person age 65 and over, and each blind taxpayer. This extra deduction is \$1,600 for 2018 if the blind or elderly person is single or head of household. Two additional amounts will be allowed to an individual who is both over 65 and blind. Each is in addition to the full standard deduction. (§131 – 2019 U.S. Master Tax Guide)

A taxpayer who can be claimed as a dependent on another taxpayer’s return during 2018 can use the greater of \$1,050 or the sum of \$350 and the single individual’s earned income up to the applicable standard deduction amount (\$12,000 in 2018) of his/her standard deduction to off-set unearned income. The next \$1,050 is taxed at the individual’s own tax rate, unless the following election is made [IRC §63(c)(5)] (§131 – 2019 U.S. Master Tax Guide):

To avoid the so-called “kiddie tax,” parents may elect to include on their return the unearned income of a child under age 18 whose income is between \$1,050 and \$10,500 in 2018, which consists solely of interest and dividends. Parents making this election are taxed on their child’s income when it exceeds \$2,100 for 2018. The child is treated as having no gross income and does not have to file a tax return if the election is made for the tax year. This election is not available if estimated tax payments have been made in the child’s name and taxpayer identification number for the tax year. Use IRS form 8814 for this election and report the child’s interest and dividends on a parent’s return. (§§101 and 115 – 2019 U.S. Master Tax Guide)

Beginning in 2019, the “kiddie tax” applies to a child who is required to file a tax return, does not file a joint return, has at least one living parent, has more than \$2,200 of unearned income, and is in one of the following categories:

- Under age 18 at the end of 2019 tax year;
- Age 18 and did not have earned income that was more than half of his or her support; or,
- At least age 19 and under age 24 at the end of the 2019 tax year and did not acquire earned income that was more than half of his or her support.

For tax years 2018 through 2025, the child’s unearned income will be taxed at the same rates as trusts and estates. (§115 – 2019 U.S. Master Tax Guide)

★ **Miscellaneous Itemized Deductions Subject to 2% AGI Limit Repealed - NEW!** All but a few of the former “Miscellaneous Itemized Deductions” may be claimed during tax years 2018 through 2025. The following deductions remain not subject to the 2% of Adjusted Gross Income (AGI) limitation: medical and dental expenses, taxes, interest, charitable contributions, casualty and theft losses, and impairment-related work expenses (see: Page 26).

★ **Social Security Number for Children** - Minors claimed as dependents must have a Social Security number. (§109 – 2019 U.S. Master Tax Guide)

★ **Return for Persons with a Disability** -A guardian for a minor or a legally disabled person is required to file a Form 1040 (1040A and 1040EZ no longer used) as an agent for such person if the individual would be required to file a return. However, a minor may file a return for him/herself or have someone else do so to relieve the guardian of this obligation. An agent making the return for another should file Form 2848 (“Power of Attorney and Declaration of Representative”) with the taxpayer’s return. BEWARE: both the agent and the taxpayer for whom the return is made may be liable for penalties. (§504 – 2019 U.S. Master Tax Guide)

★ **Child Tax Credit (“CTC”)** - Taxpayers of qualifying children (i.e., child, descendant, step-child, or an eligible foster child who is a U.S. citizen and who the taxpayer supports during the tax year and may be claimed as a dependent, and who is under age 17 at the close of the tax year) are entitled to a “Child Tax Credit.” The credit amount is \$2,000 per qualifying child for tax year 2018. The CTC is further modified to provide for a \$500 non-refundable credit for qualifying dependents other than qualifying children. (§1405 – 2019 U.S. Master Tax Guide)

In 2005, the CTC adopted the uniform definition of a qualifying child under IRC §152, as amended by the Working Families Tax Relief Act of 2004 (see also: §137A – 2019 U.S. Master Tax Guide). Although the relationship requirements remain the same, a taxpayer no longer must prove that they supplied over one-half the support but rather that the child did not provide more than one-half of his or her own support. The same is true for the residence requirement. A qualifying child need only have the same principal place of abode as the taxpayer for more than six months in the year. This same definitional language also applies to the Earned Income Credit (see: Page 10), and the Child and Disabled Dependent Care Credit (see: Page 24).

This credit begins to phase out, for tax years beginning with 2018 through 2025, when the modified adjusted gross income reaches \$400,000 for joint filers, \$200,000 for all other filers.

Taxpayers with three or more qualifying children are entitled to an alternative method for calculating this credit. This credit is generally a non-refundable personal credit that cannot exceed the taxpayer’s regular tax liability and alternative minimum tax (AMT) liability. (§1405 – 2019 U.S. Master Tax Guide).

★ **Volunteer Mileage** - The charitable deduction for individuals using their passenger cars in volunteer work for qualified charities is at 14¢ per mile (for 2018 and 2019) plus parking fees and tolls, instead of actual expenses. This rate is not indexed for inflation. (§1061 – 2019 U.S. Master Tax Guide)

★ **Medical Deductions** – Medical expenses, which includes medical insurance premiums, are subject to a 7.5% of “adjusted gross income” (AGI) medical expense deduction floor for 2018. On joint returns, the percentage limitation is based on the total AGI of both spouses. (§1015 – 2019 U.S. Master Tax Guide)

★ **Tax Rates for Non-Grantor Trusts & Estates** - (§19 – 2019 U.S. Master Tax Guide):

<u>2018 Taxable Income</u>	<u>Rate</u>
0 - 2,550	10%
2,551 - 9,150	24%
9,151 - 12,500	35%
12,501 - over	37%

★ **Estate Tax Chart** - (§§40, 41, 2901 and 2942 – 2019 U.S. Master Tax Guide):

<u>Year</u>	<u>Top Estate Tax Rate</u>	<u>Exemption Amount</u>
2015	40%	\$5,430,000
2016	40%	\$5,450,000
2017	40%	\$5,490,000
2018	40%	\$11,180,000
2019	40%	\$11,400,000

The estate tax rate and the “Generation-Skipping Transfer” (GST) tax exemption exclusions are annually indexed for inflation. The chart above applies to the estate of a decedent dying and gifts made after December 31, 2017 but before January 2026. For married couples, the exclusion is \$22.8 million upon the death of the first spouse.

★ **Earned Income Credit (“EIC”)** - The EIC is a refundable credit that is available to certain low-income individuals who have earned income, meet the adjusted gross income thresholds, and do not have investment income above a certain amount. Taxpayers claiming the credit must provide a Social Security number and that of their spouse. Failure to do so will be treated as a mathematical error. The “Protecting Americans from Tax Hikes Act of 2015” made permanent certain enhancements to the EIC developed in the past; most recently by the “American Taxpayer Relief Act of 2012.” (see: Wolters Kluwer/CCHGroup “Tax Briefing” dated 12/18/15)

Different credit percentages and phaseout percentages are provided for low-income individuals who have no qualifying children (see: CTC, Page 9, for definitional language), one qualifying child, and more than one qualifying child. An individual who is a qualifying child may not also claim such a credit in the same tax year.

An individual who does not have a qualifying child may be eligible for this credit if: (1) the principal residence of such individual is in the United States for more than one-half of the tax year; (2) the individual (or the spouse of the individual) is at least age 25 and under age 65 before the close of the tax year; and (3) the individual is not claimed as a dependent by another.

Married persons must file a joint return to claim this credit. A married person living apart from a spouse under certain circumstances need not file a joint return to claim the credit. Except in the case of death, the credit may be claimed only for the full 12-month tax year.

For 2018, the maximum credit is as follows: one qualifying child - \$3,461; two - \$5,716; three or more is \$6,431; with no qualifying children, \$519 is the maximum credit.

The EIC is reduced by a limitation amount determined by multiplying the applicable phase-out percentage by the excess of the amount of the individual’s adjusted gross income (or earned income, if greater) over the phaseout amount. The earned income amount and the phaseout amount are adjusted yearly for inflation.

Taxpayers should complete Schedule EIC with Forms 1040 or 1040A, or Form 1040EZ to determine whether they are eligible for the credit. A taxpayer claiming the EIC must include their taxpayer identification number and that of their spouse (if married) and any qualifying children on their income tax return. (§1422 – 2019 U.S. Master Tax Guide)

★ **Adult Home Help Services** - Adult Home Help Services (AHHS) is not taxable as income to parents, and others, who are care providers within their own home. Details on pages 21 - 23.

★ **Standard Business Mileage Deduction** - The amount is 54.5¢ for 2018 and 58.0¢ for 2019. (IR-2018-251; Notice 2019-2) (§947 – 2019 U.S. Master Tax Guide)

★ **Business Expenses – NEW!** Entertainment expenses paid or incurred after 12/31/17, are generally not deductible as trade or business expenses including those for a facility used in connection with entertainment. However, certain entertainment expenses are not subject to these limits. For example, if food and beverages are provided at an entertainment activity, the meal expenses may still be deducted for tax years beginning after 12/31/17, so long as they are purchased separately (Notice 2018-76). However, each may be subject to the 50% limit on meals and entertainment expenses (see: §§915 and 917 – 2019 U.S. Master Tax Guide for detail).

Meal expenses that are not entertainment expenses may be deducted as business expenses even after 2017 if they are an ordinary and necessary expense paid or incurred during the tax year in carrying on a trade or business. If a meal expense directly precedes or follows a substantial and *bona fide* business discussion, including a business meeting at a convention, then it is deductible if it is established that the expense was associated with the active conduct of a trade or business. The taxpayer must always be able to substantiate the expense (Code Sec. 274(k) and (n); Notice 2018-76).

Many other specific requirements still exist relative to business expenses; so, it is always a good idea to seek the counsel of a qualified tax consultant for more detail. (§§910-919 and 1079 – 2019 U.S. Master Tax Guide)

★ **INDIVIDUAL RETIREMENT ACCOUNTS (“IRAs”)**

[§§2155 - 2179 – 2019 U.S. Master Tax Guide]

The rules for traditional IRAs are complex. Individuals also have access to Roth IRAs and Education IRA’s. Always consult a tax professional relative to this subject-matter.

Generally, an individual who receives compensation (“earned income” in the case of a self-employed individual) that is includable in gross income may establish and make contributions to his/her own IRA. Compensation includes alimony, but does not include pensions, annuities or other forms of deferred compensation.

For tax year 2018, the maximum combined contribution to a traditional IRA and Roth IRA is \$5,500 (\$6,000 for 2019) [see: IRC §219(b); IRS Notices 2017-64 and 2018-83].

Contributions to a traditional IRA may be deducted within certain limitations. Any individual who will be at least 50 years old by the end of tax year 2018 is able to make an additional maximum contribution of \$1,000 to either a traditional or Roth IRA.

● **“Traditional IRA”** – IRA earnings are still tax-deferred for everyone until withdrawal. Distributions from a traditional IRA to a participant before he or she has reached age 59½ are generally subject to a 10% penalty similar to such a requirement within qualified plans (e.g., 401(k)’s, 403(b)’s, or 457’s). The required minimum distributions to a traditional IRA owner must commence no later than April 1st following the calendar year in which the owner reaches age 70½. Finally, there are several penalty-free withdrawals allowed. For example: first-time home buyers, qualified higher education expenses, and unemployed individuals who pay medical premiums.

● **“Roth IRA”** - an alternative to the traditional IRA. Instead of the contributions being deductible, the tax advantages will be “back-loaded,” that is, the buildup of interest, dividends

and appreciation within this type of IRA may be tax-free depending on how and when the taxpayer withdraws money from the account. Tax-free withdrawals typically will not be allowed within the five-taxable-year period beginning with the first taxable year for which a contribution was made. A “Roth IRA” must be designated as such when it is first established.

Funds from a “Roth IRA” may be distributed tax-free if the individual has owned the IRA for five years prior to the year of withdrawal and: (1) the individual attains age 59½; (2) it is to the beneficiary or estate, after the death of the individual; (3) it is on account of the individual’s becoming disabled; or (4) made for qualified first-time homebuyer expenses.

Contributions to “Roth IRAs” are subject to income limitations. The maximum yearly contribution that can be made to a “Roth IRA” is phased out for single taxpayers with modified adjusted gross income during 2018 above \$120,000 (\$189,000 for married filing jointly). No contribution to a “Roth IRA” is allowed once the modified adjusted gross income exceeds \$135,000 for the single taxpayer (\$199,000 for married filing jointly)

“Roth IRA” contributions may be made even after the individual for whom the account is maintained has reached age 70½. The regular IRA rules requiring minimum distributions to persons over 70½ do not apply.

● **Coverdell Education Savings Account (CESA) (formerly: Education IRA)** - designed to be used by those saving for a child’s (under age 18 or any age if the adult child has special needs) future educational expenses. In general, contributions to CESA’s are treated as gifts to the beneficiaries, but distributions are excludable from gross income once a distribution for education expenses is made. Annual non-deductible contributions of up to \$2,000 per year (excluding rollovers) per beneficiary may be made until the time the beneficiary turns age 18.

Withdrawals to pay qualified higher education expenses of the child (the designated account beneficiary) during the year are tax-free. For tax year 2018, the annual contribution is phased-out for joint filers with modified adjusted gross income at or above \$190,000 and less than \$220,000 (at or above \$95,000 and less than \$110,000 for single filers).

“Qualified education expenses” are those incurred within public or private (including religious-based) elementary, secondary, undergraduate, and graduate level education settings. Such expenses incorporate services in the case of a special needs beneficiary, which includes tutoring and expenses for room, board and/or transportation. Although the IRS has not released a formal definition of a “special needs beneficiary,” it may use something along the lines of the following: *“an individual who because of a physical, mental or emotional condition (including a hearing disability) requires more time to complete his or her education.”* Please consult IRS Publication 553 in January 2019. The age limit mentioned earlier in this section does not apply to beneficiaries with special needs. Always consult a qualified tax professional for specific details on this topic. (§867 – 2019 U.S. Master Tax Guide) (Publication 970)

★ **Dependency of Students – NEW!** Generally, an adult child who is a full-time student and under the age of 24 at the end of the calendar year may be claimed as a “qualifying child” dependent. After age 24, this adult child can be considered a “qualifying relative” and a dependent if his/her gross earned income is less than the “exemption” amount (\$4,150 for 2018) and the parent has furnished over half of that individual’s total support during the calendar year (§§137A, B, and 147 – 2019 U.S. Master Tax Guide). Remember, no deductions may be claimed for personal and dependency exemptions in tax years 2018 through 2025.

★ **Self-Employed Health Insurance Deduction** - Persons in this situation may deduct from gross income 100% of amounts paid for health insurance coverage for themselves, spouses, and dependents (§908 – 2019 U. S. Master Tax Guide). For premiums paid through an insurance (“Marketplace”) exchange, the amount paid is the gross premium less the credit calculated on 2018 IRS Form 8962 (“Premium Tax Credit”) (§1431 – 2019 U.S. Master Tax Guide). Children under the age of 27 will be considered dependents of a taxpayer for purposes of the deduction for the health insurance costs of a self-employed person, spouse, and dependents [IRC §162(L)(1)]. A child includes: a son, daughter, stepson, or stepdaughter of the taxpayer; a foster child placed with the taxpayer by an authorized placement agency or by judgment, decree, or other order of any court or competent jurisdiction; and a legally adopted child of the taxpayer or a child who has been lawfully placed with the taxpayer for legal adoption [IRC §152(f)(1)].

★ **Domestic Employees (“Nanny Tax”)** – The cash wage threshold for reporting and paying **Social Security** taxes (i.e., F.I.C.A.) for domestic workers, (e.g., babysitters, housekeepers, gardeners) during 2018 is \$2,100 a year. Employers must report Social Security and federal unemployment tax obligations on their federal income tax forms (1040 or 1040A) using Schedule H. (§2650 and 2652 – 2019 U. S. Master Tax Guide)

The general wage threshold for reporting and paying Michigan and federal **unemployment** taxes on a quarterly basis is \$1,500 in a calendar quarter during 2018 or preceding year, except if the total wages are paid to household employees (i.e., “domestic labor”). That wage threshold then becomes \$1,000 per calendar quarter in the current or preceding year where state and federal unemployment taxes are due on all wages. (§2649 – 2019 U.S. Master Tax Guide)

Beware! This section may also apply to families that receive respite care dollars (or other such payments termed “vouchers”) either directly from a county Community Mental Health Agency/Authority (“CMHA”) or through a contracted services entity. If the CMHA or contracted services entity pays the money directly to the parent, who in turn pays a respite provider, the threshold of \$1,000 may be exceeded not only by the CMHA dollars, but also by the parents’ own money spent to supplement respite services.

★ **State, Local and Property Taxes** – **NEW!** Annual itemized deductions for all non-business state and local taxes, including property taxes, are limited to \$10,000 (\$5,000 for married taxpayer filing a separate return). Sales taxes may be included as an alternative to claiming state and local income taxes. (§1023 – 2019 U.S. Master Tax Guide)

★ **Mortgage interest and Home Equity Loans** – **NEW!** A mortgage interest deduction is limited to \$750,000 of the acquisition indebtedness (\$375,000 for married filing separately) taken after 1/1/18 but before 1/1/26. On such debt incurred before 12/15/17, the numbers remain at \$1,000,000 married and \$500,000 married filing separately. A deduction for mortgage interest on second homes is available, but within the lower caps. (§1047 – 2019 U.S. Master Tax Guide)

No interest deduction will be allowed for interest on home equity indebtedness, **except** where the loan is used to buy, build or substantially improve the taxpayer’s home that secures the loan. (see: IRS Notice 2018-32; February 21, 2018) (§1048 – 2019 U.S. Master Tax Guide)

★ **Who Must File an Individual Tax Return** – **NEW!** A federal income tax return generally must be filed each tax year by a citizen or resident alien whose gross income equals or exceeds a threshold amount based on his or her filing status. For tax years 2018 through 2025, the filing threshold is the standard deduction amount for the year (e.g., \$12,000 single; \$24,000 married joint). (§101 – 2019 U.S. Master Tax Guide)

CHARITABLE CONTRIBUTIONS

The “Protecting Americans from Tax Hikes Act of 2015” made permanent a long-standing provision that allows donors to make certain charitable gifts from a traditional IRA (or in certain circumstances a Roth IRA) without having to pay income tax on the distribution.

To make a gift of an IRA to a non-profit organization and not incur income tax on the donation:

- the donor must be at least 70½ years of age;
- the gift must be made directly from the IRA to the public charity (such as, The Arc);
- the amount donated from the IRA cannot exceed \$100,000 in any one year; and,
- the gift must be made in 2018.

The charity must provide the donor with a specific and contemporaneous written acknowledgement of the gift. [IRC §408(d)(8)] (§§1058 and 2165 – 2019 U.S. Master Tax Guide) (see also: Wolters Kluwer/CCHGroup “Tax Briefing” dated 12/18/15)

A. Deduction for Itemizers

Since the “standard deduction” has been nearly doubled (see: Page 8) for tax years 2018 through 2025, the necessity for most individuals to itemize their deductions was eliminated, other than for higher income taxpayers. This may negatively affect charitable organizations because people will be less likely to contribute if their donation is not tax deductible.

Only persons who itemize deductions can deduct their charitable contributions. If a contribution is \$250 or more, it must be substantiated by a contemporaneous written acknowledgment from the charitable organization. The taxpayer must obtain this written confirmation *before* filing the tax return. Generally, the acknowledgment must include the amount of cash and a description of non-cash contributions, together with a description and a good-faith estimate of the value of any goods or services received for the contributions.

The Pension Protection Act of 2006 changed the cash-contributions-to-charities substantiation rules. Deductions are not allowed for contributions of cash, checks or other monetary gifts, *regardless of the amount*, unless the donor maintains either: (1) a bank record (e.g., canceled check; financial institution or credit card statements), or (2) a receipt, letter, or other written communication from the charity, indicating the charity’s name, the contribution date and amount. [IRC §170(f)(17)] (Publication 526) (§1070A – 2019 U.S. Master Tax Guide)

Contributions charged to a bank credit card are deductible in the year charged even though paid in a later year. Contributions made by payroll deduction may be substantiated with an employer-provided document, (e.g., a pay-stub or W-2) showing the amount deducted and a donee-prepared document stating that there were no goods or services provided, in whole or part, as consideration for such contributions. Substantiation is required only if \$250 or more is deducted from a single paycheck. (§§1058-1071 – 2019 U.S. Master Tax Guide)

B. Volunteer Activities

The value of services rendered to a charitable institution/organization is not deductible as a contribution, however, an out-of-pocket, unreimbursed expense, such as for transportation, travel, uniform, telephone, equipment, etc., incurred in rendering such a service is deductible as a contribution. This includes reasonable payments for necessary meals and lodging while away from home overnight donating services to a “qualified” charitable organization (The Arc Michigan is a qualified charitable organization and this section applies to volunteer advocates.)

The cost of travel on behalf of charitable organizations is deductible if there is no significant amount of personal pleasure, recreation or vacation involved. In general, miscellaneous business/travel expenses are allowable for individuals only to the extent that the expenses exceed 2% of adjusted gross income. [IRC §170]

In lieu of deducting the actual expenses incurred while using a vehicle for transportation, the IRS standard volunteer mileage rate is 14¢ per mile (for 2018 and 2019). A taxpayer must use this rate when computing the cost of operating an automobile where this expense is deductible as a charitable contribution. Parking fees and tolls are also deductible, but depreciation and insurance are not. (IR-2017-204 dated 12/14/2017) (§1061 – 2019 U.S. Master Tax Guide)

C. Convention Delegates

Persons representing The Arc, their church, or an American Legion Post, for example, at a convention for that qualified charitable organization, may deduct as charitable contributions the unreimbursed costs of attending the convention. However, the mere fact a member of a particular church or charitable organization attends a convention "on his/her own" rather than as delegate, does not provide an entitlement to deduct expenses unless incurred while actually performing some service at the convention. [IRC §170]

D. Clothing and Household Items

A deduction for a donation of clothing and household items will be allowed only if the donated property is in good, used condition or better. "Household items" do not include food, paintings, and antiques, other objects of art, jewelry, gems or collections. The IRS can deny a deduction for donated property that is of minimal value. These restrictions do not apply if: (1) a deduction of more than \$500 is claimed for the single clothing or household item; and (2) a qualified appraisal for that item is attached to the income tax return. (§1061 – 2019 U.S. Master Tax Guide)

MEDICAL EXPENSE DEDUCTIONS

A. In General

Unless otherwise noted, information on most medical deductions may be found in the latest version of **IRS Publication 502**.

It is well-established that, under current tax law, taxpayers may include in computing their medical expense deductions amounts paid on behalf of a dependent or a person who could be claimed as a dependent, unless that person had annual earned income of \$4,150 or more.

For most taxpayers, medical expenses, which also include medical insurance premiums, used to be subject to a 10% of "adjusted gross income" (AGI) medical expense deduction floor beginning after 1/1/13, except for those age 65 or older where the rate was 7.5%. But, thanks to the "Tax Cuts and Jobs Act of 2018," for tax years 2017 and 2018, the deduction floor was re-set for all taxpayers at 7.5%. For premiums paid through an insurance ("Marketplace") exchange, the amount paid is the gross premium less the credit calculated on 2018 IRS Form 8962 ("Premium Tax Credit"). On a joint return, the percentage limitation is based on the total AGI of both spouses. (§§1015 and 1431 – 2019 U.S. Master Tax Guide)

B. Special Schools and Special Training for Children with Disabilities

As you consider this area of “medical expenses,” keep in mind that some deductions may be proper under the IRS rules, but may not necessarily conform to the receipt of Supplemental Security Income (SSI) benefits or Medicaid due to income limits. (*Refer also to page 18, part “O,” and page 26, “Amounts Expended by State ...”*)

You may deduct as “medical expenses” the costs of:

1. A special school attended by your child if the principal purpose of the schooling is to *alleviate his or her disability* (including tuition, room and board as applicable); [IRC §213]; [Rev. Rul. 78-340]; (§1016 – 2019 U.S. Master Tax Guide)
2. Tests and evaluations at the special school;
3. Special instruction or training such as Braille, lip reading, speech instruction;
4. Tutoring fees paid on a doctor’s recommendation for your child’s tutoring by a teacher specially trained and qualified to work with children who have severe learning disabilities; and,
5. Other medical expenses that your student-child may require, even though the dependent child may have earned more than \$4,150 in annual earned income.

C. Medicine, Drugs and Vitamins

A deduction for the cost of medicine and drugs (including insulin) is limited to those that may be obtained **ONLY** by prescription. Vitamins and other medicines or preparations normally purchasable over-the-counter, notwithstanding a prescription from a doctor, are non-deductible. However, an over-the-counter medicine or drug qualifies for tax-free reimbursement through a flexible spending plan or a health reimbursement arrangement if a prescription is obtained. (Federal Tax Coord. 2d; K-2102) (§1016 – 2019 U.S. Master Tax Guide).

D. Sheltered Workshop Cost

If you must pay out-of-pocket for your adult dependent child to attend a sheltered workshop (or, “special school”), you may deduct as a “medical expense” the cost of the workshop if that program’s primary purpose is to *alleviate the disability*. If the service of the workshop is designed to “alleviate” a disability, it will generally constitute “medical care” within the Internal Revenue Code. Usually, the service of teaching someone to perform a job is not considered “medical care.” However, services, which assist a person with an intellectual impairment toward the goal of achieving everyday community living skills, may be considered to “alleviate” the disability and therefore qualify as deductible “medical care.” This service is comparable to the service of teaching Braille to a child who is blind, thus alleviating the blindness, or teaching lip reading and sign language to a child with a hearing impairment, thereby alleviating the child’s inability to hear. (§1016 – 2019 U.S. Master Tax Guide)

E. Transportation

Transportation costs are deductible as a “medical expense” if they are incurred going to and from the following locations:

1. Special schools (as defined by IRS);
2. Institutions and hospitals;
3. Special therapy programs that have been prescribed; or,
4. Pharmacies or drugstores.

Medical transportation costs for taxicabs or other public transportation modes must be verified with proof of all expenditures, such as receipts or canceled checks. The transportation costs to a parent accompanying a sick child to obtain medical care are also deductible. If a parent pays for the transportation costs of a nurse to attend a sick child --- that too is a deductible expense. If a child who attends a special school cannot travel alone, the cost of someone to accompany the child to the special school is deductible. A further deduction is available for persons with physical disabilities who utilize taxicabs to and from work where a physician as part of a therapy program recommended the employment.

The costs of transportation for all the above by private car are a deductible “medical expense” and includes [IR-2018-251; Notice 2019-2); §1016 – 2019 U.S. Master Tax Guide]:

1. The mileage rate for 2018 is 18¢ (20¢ for 2019);
2. Parking fees; and
3. Tolls.

If your child with a disability lives away from home, transportation costs to visit your child may be deductible as a “medical expense” if medical experts deem your visit a necessary part of treatment. This applies only to transportation costs and not to meals and/or lodging. (Rev. Rul. 58-533; 1958-2 CB 108)

Away-from-home lodging expenses, such as for hospital stays, are deductible up to \$50 per night, per person primarily for and essential to medical care provided by a physician in a licensed hospital, including a medical care facility related to or the equivalent of a licensed hospital. This expense is also available to certain eligible persons accompanying the person seeking medical care.

F. Cost of Special Equipment to Alleviate a Disability (Including Installation)

In the examples of elevators for heart patients, air conditioning for persons with asthma, ramps for persons who use wheelchairs, and the like, medical experts must deem the items necessary to alleviate the disabling condition. This deduction is allowed to the extent that it exceeds the improved value of your property [IRC §213]. Example #1: if air conditioning your home improves its value by \$700 and the actual cost is \$1,000; you are allowed to deduct the difference of \$300. If the special equipment does not increase the value of the home, the entire cost is deductible. Example #2: The additional cost to modify a van for a wheelchair lift and raising the vehicle roof is deductible; depreciation of the van is not. Henderson v. Commissioner, T.C. Memo 2000-321. A 1987 ruling enumerates a listing of special equipment that qualifies for this type of deduction and it indicates which items will not be considered as increasing the value of property (Rev. Rul. 87-106)

G. Lifetime Care Payments

Non-refundable advance payments to a private institution for lifetime care, supervision, treatment, and training of your dependent with physical and intellectual disabilities in the event of your death, or other inability to care for your dependent, are deductible in the year paid, provided the payments are required as a condition for the institution’s future acceptance of your dependent. (§1015 – 2019 U.S. Master Tax Guide)

H. Aids for Persons with Visual Impairments

Costs of specific aids to assist in the education of a child becoming blind, such as an audio recorder, special typewriter, projection lamp for enlarging written material, and special lenses are deductible as medical expenses because the use of such things mitigates the condition of losing the sense of sight. (Rev. Rul. 58-223, 1958-1 CB 156)

I. Expenses for Patterning Exercises

Amounts paid to a non-professional for administering “patterning” exercises --- coordinated physical manipulation of limbs to stimulate normal movement in a child with an intellectual impairment --- qualifies as deductible medical care expense. (Rev. Rul. 70-170, 1970-1 CB 51)

J. Wages for Nursing Service

Payments of wages for an attendant who provides nursing services are deductible medical expenses. You may also include as medical expenses the out-of-pocket amounts paid for the attendant’s meals. Divide the total food expense among the household members to find the cost of the attendant’s food. If you must pay additional out-of-pocket amounts for household up-keep because of the attendant, include as a medical expense the extra amount you paid. This includes such items as extra rent you paid because you moved to a larger apartment to provide space for the attendant or extra cost of utilities for the attendant; if the attendant also provides personal and household services, you must further divide these amounts between the time spent on performing household and personal services.

K. Special Telephone

The repair cost of special telephone equipment that allows a person who is deaf to communicate over a regular telephone.

L. Close-Captioned TV

The extra cost of a specially-equipped television set and the cost of an adapter that provides sub-titles for a person who is deaf.

M. Removal of Lead-Based Paint

The cost of removing lead-based paints from walls and woodwork in a home to prevent a child who has lead poisoning or had lead poisoning from eating the paint is a deductible medical expense. The areas covered with lead-based paint must be in poor repair or be within the child’s reach.

N. Disposable Diapers

Disposable diapers are deductible as a medical expense when verified by a physician as being necessary for a child or adult who is totally incontinent as the result of a neurological disease or brain damage. (IRS Letter Ruling 8137085)

O. Expenses Incurred for a Person with an Intellectual Impairment Residing in a Group Home or Other Community Setting

The cost to a person or family of maintaining a person with an intellectual impairment in a specially selected home, to aid in the adjustment from institutional to community living, qualifies as a medical expense and is deductible. (Rev. Rul. 69-499, 1967-2 CB 39). Please refer to page 16, part “B” of this tax guide for possible SSI and Medicaid considerations.

P. Special Food and Beverages

The IRS has held that the cost of special foods and beverages may qualify as a deductible medical expense if prescribed by a physician for alleviation or treatment of an illness and are in addition to the taxpayer's (or dependent's) normal diet. The special food or beverage must not be a part of the nutritional needs of the patient. But, the Tax Court has allowed as a medical deduction the *additional* cost of special foods or beverages (e.g., Osmolite®, for persons requiring tube feeding) over the cost of a normal diet where prescribed by a physician for alleviation or treatment of an illness. [Randolph (1976) 67 TC 481; Cohn (1962) 38 TC 387 (NA); Rev. Rul. 76-80; Fed. Tax Coord. 2d, K-2138].

Q. Legal Fees

Legal fees and other related costs arising with respect to the commitment for treatment of an individual with a mental health disability at an institution for special care are deductible as medical expenses (Rev. Rul. 71-281, 1971-2 CB 165; distinguished by Rev. Rul. 78-266). You cannot include in medical expenses fees for the management of a guardianship estate, fees for conducting the affairs of the person being treated, or other fees that are not necessary for medical care.

R. Medical Conferences Attended by Parent

Amounts paid by an individual for expenses of admission and transportation to a medical conference relating to the chronic disease of the individual's dependent is deductible as a medical expense; meals and lodging are not. (Rev Rul. 2000-24).

S. Miscellaneous *

1. Dental care;
2. Eyeglasses, contacts, examinations;
3. Hearing aid; examination, batteries;
4. Wheelchair, braces or other adaptive equipment;
5. Birth control pills;
6. Psychologist fees.

Again, for a complete listing of available medical deductions, please consult the current edition of **IRS Publication 502.*

NON-TAXABILITY OF SUPPLEMENTAL SECURITY INCOME (SSI)

SSI is **not** taxable for the person receiving the benefit. If the SSI recipient in Michigan is receiving benefits at the Sharing/Independent level (\$785.00 for 2019) and is paying his/her "pro-rata share" of the household expenses, then that share is not taxable income to the householder who receives the money. This is true whether the householder is a parent or other relative or an unrelated person. The share is not taxable income because it is merely a reimbursement to the householder for that portion of expenses attributed to the SSI recipient. This situation may be more easily understood by likening it to the situation where four college students share an apartment. Each student is responsible for one-fourth of the household's expenses and no one's individual share is considered as income to anyone else.

In a different set of circumstances, if the SSI recipient is paying either “rent” or “room and board” to his/her parents (or anything else for that matter), then those “rent” or “room” payments (minus expenses incurred) are considered income to the parent (or another landlord).

CAN SSI RECIPIENTS BE CLAIMED AS A DEPENDENT?

Any SSI recipients in Michigan who receive federal plus state benefits at either the Sharing/Independent level (\$785.00 for 2019) or Personal Care (adult foster care home or group home) level (\$928.50 for 2019) **cannot** be claimed as dependents for income tax purposes. This is because a person on SSI at a rate other than the Household of Another level (\$523.33 for 2019) is by SSI regulations defined as someone who is **not** someone else’s dependent. If the SSI recipient is claimed as a dependent according to the I.R.S. regulations, then the SSI program will consider such support against the SSI recipient and only the Household of Another level of benefits will be paid.

Adult SSI recipients who receive benefits at the Household of Another level (\$523.33 for 2019) may be claimed as dependents by persons who can show that they provided more than half the SSI recipient’s support. In figuring total support, the SSI income must be counted. If the yearly total of SSI received is less than the amount of support provided by a parent or another person, the SSI recipient can be claimed as a dependent if all other dependency requirements are met.

SPECIAL NOTE: Michigan provides a monthly state SSI supplement for both the Household of Another and the Sharing/Independent rates. Although recipients of SSI in Michigan, during 2019, will receive a check or a direct deposit from the **federal** government (either \$514.00 – Household of Another, or \$771.00 – Sharing/Independent) on the first of every month, the State of **Michigan** sends its monthly supplement amount (either \$9.33 – Household of Another, or \$14.00 – Sharing/Independent) on a quarterly basis included within one state check, or via direct deposit, on March 10th, June 10th, September 10th and December 10th. Individual recipients in Michigan who only qualify for a “state supplement” amount of SSI each month (due to the receipt of other income like Social Security disability benefits, and/or some work earnings) must forego not only this money, but they are required to go through a local Michigan Department of Health and Human Services office (or, on-line) and annually re-apply for Medicaid benefits.

TAXABILITY OF SOCIAL SECURITY BENEFITS

Social Security benefits have the **possibility** of becoming taxable income. This applies to benefits [**not** Supplemental Security Income (“SSI”)] received by retired persons, disabled workers, disabled adult children, survivors of deceased workers, or spouses of beneficiaries. In specific terms, up to 50% of Social Security benefits **could** become taxable if combined with other income, such as bank interest, annuities, private pensions, wages, *et cetera*, and the total is more than an adjusted base amount (\$25,000 single; \$32,000 married filing jointly).

A married couple whose “combined income” is more than \$44,000 and single persons with income over \$34,000 will pay income tax on up to 85% of their Social Security benefits.

The “combined income” mentioned above is an individual’s or married couple’s adjusted gross income as reported on the IRS Form 1040, plus one-half (50%) of the total Social Security benefits received for the year, plus non-taxable interest.

For beneficiaries whose income is below the \$25,000 or \$32,000 levels during 2017, Social Security benefits are not taxed. (§716 – 2019 U.S. Master Tax Guide)

This provision will not affect persons receiving Supplemental Security Income (SSI) benefits or those receiving both SSI and Social Security checks, since substantial outside income will terminate eligibility for SSI benefits long before income levels became taxable (IRS Notice 703, August 1984).

Recipients of Social Security benefits will receive a yearly statement showing the sum of all benefits received during the year. This statement may then be used when figuring taxable income on the worksheet the Social Security Administration will enclose with its mailing.

Any questions should be directed to a qualified tax advisor.

PAYMENTS FROM THE MICHIGAN D.H.H.S.

A. GA, ADC, ENP, SNAP

Someone who experiences a disability may be receiving payments via what is known as a “Bridge Card” from Michigan’s “Department of Health and Human Services” (DHHS) under General Assistance (GA), Aid to Dependent Children (ADC), Emergency Needs Program (ENP), or the Supplemental Nutrition Assistance Program [(SNAP); a.k.a. “food stamps”], among others. **NONE** of these payments are considered taxable (gross) income to the person with a disability, even if the checks come to a parent or other person as payee on behalf of the person with a disability.

The federal government will consider these payments as **OUTSIDE SUPPORT** for purposes of determining whether parents or another person can claim the person with a disability as a dependent. As with SSI, if a parent or anyone else provides more financial support than the yearly total of any DHHS payment(s) and all other dependency tests are met, then the parent or other person may claim the DHHS payment recipient as a dependent.

B. Independent Living Services Program (Formerly, “Adult Home Help” or “Chore”)

NOTE: AHHS payments are no longer considered taxable income for parent-caregiver providers of such services. The IRS changed its position at the beginning of 2014.

Independent Living Services Program (“ILSP”) or Adult Home Help Services (“AHHS”) payments are provided through the Michigan Department of Health and Human Services (“DHHS”) to persons who deliver unskilled and non-specialized service or personal care activities essential to a person with a disabling condition who cannot perform such things without assistance. The goal of the AHHS program is to maintain the person with the disability in his/her natural home instead of in a costlier alternative residential care arrangement.

These “personal care services” are defined by the Centers for Medicare and Medicaid Services as: assistance with eating, bathing, dressing, toileting, transferring, maintaining

continence, personal hygiene, light housework, laundry, meal preparation, transportation, grocery shopping, using the telephone, medication management, and money management. Most of these personal care services are also found in the listing of “chores” under Michigan’s AHHS rules contained within the DHHS “Adult Services Manual” at §101.

The local area Internal Revenue Service (“IRS”) policy-position until tax year 1990 was that parents could exclude AHHS payments from their gross income each year. However, that stance was eventually reversed by the IRS national office because of a contrary decision from the U.S. Tax Court. In *Bannon v. Commissioner of Internal Revenue*, 99 T.C. No. 3, Docket No. 26900-90 (July 20, 1992), Dorothy Bannon lost her bid to have AHHS payments declared non-taxable income to a parent or relative caregiver. The Tax Court held that under California law, Ms. Bannon’s daughter was a welfare recipient under that state’s version of AHHS and was “... intended to be the ultimate beneficiary...” of the welfare payments. The parent in this case was employed by her daughter to provide supportive services. Therefore, the AHHS payments were includable in the parent’s income for federal income tax purposes.

On January 3, 2014, the IRS issued its “Notice 2014-7” addressing the income tax treatment of certain payments to an individual care provider under a state Home and Community-Based Waiver (Medicaid Waiver) program. The notice provides that the IRS will treat “qualified Medicaid Waiver payments” as “difficulty-of-care” payments excludable from gross income under §131 of the Internal Revenue Code. (see also: §883 – 2019 U.S. Master Tax Guide) Accordingly, the IRS stated that it will no longer assert the position of its own “Program Manager Technical Advice” memorandum (PMTA 2010-007) where it held that “*a biological parent of a disabled child may not exclude payments under §131 because the ordinary meaning of foster care excludes care by a biological parent.*” For purposes of IRS Notice 2014-7, qualified Medicaid Waiver payments are those issued by a state, a political subdivision of a state, or a certified Medicaid provider under a Medicaid Waiver program to an individual care provider for non-medical support services provided under a plan of care to an individual (whether related or unrelated) living in the individual care provider’s home. (see IRS FAQ’s at: <https://www.irs.gov/individuals/certain-medicaid-waiver-payments-may-be-excludable-from-income>)

IMPORTANT NOTE: although the IRS Notice 2014-7 primarily involves the Medicaid Waiver program, it also clearly states that the IRS would no longer apply §131 to the 1992 *Bannon* case decision, which dealt exclusively with the income taxability of AHHS payments.

New! The following is how a parent (or other) live-in caregiver **must account** on their federal IRS Form 1040 (see: IRS 1040, 2018 Instructions, pages 89-90; or IRS Pub. 525) for the funds from the Michigan W-2 that is received each year from the DHHS for AHHS payments:

- On IRS Form 1040 line 1 (“Wages, salaries, tips, etc.”), enter the W-2 amount;
- On IRS Schedule 1, line 21 (“Other Income”) write on the dotted line: “***Notice 2014-7***” --- then enter the W-2 amount with a minus (“-”) sign in front of it.

If you received such payments (including AHHS) described in IRS Notice 2014-7 in an earlier year, you may file an amended return via IRS Form 1040X to exclude the payments from gross income. Generally, for a credit or refund, you must file an amended return within 3 years (including extensions) [4 years for Michigan returns] after the date you filed your original return or within 2 years after the date you paid the tax, whichever is later. (see: IRS 1040x Instruction booklet; IRC §6511; and, <https://www.irs.gov/individuals/certain-medicaid-waiver-payments-may-be-excludable-from-income>)

IRS Notice 2014-7 does not address whether qualified Medicaid Waiver (and/or AHHS) payments excluded from income under this IRS Notice may be subject to tax under the Federal Insurance Contributions Act (FICA) or the Federal Unemployment Tax Act (FUTA) in certain circumstances. There appears to be an arguable position about whether a parent who is the provider/caregiver must pay the FICA at all. In the Federal Tax Advisor; Section 58,655; 1992, Commerce Clearing House, Inc., it states:

“... services performed by a parent for a child generally are covered employment for FICA purposes and are subject to withholding. However, an exception is provided for domestic services performed by a parent. That is, in most cases, a parent performing services of a household nature in the private home of a son or daughter will not be engaged in covered employment under FICA and will be exempt from withholding.”

On a related area, the same section of the Federal Tax Advisor goes on to state:

“... services performed by an individual for a son, daughter, husband or wife, and services performed by a child under the age of 21 in the employ of a parent, are specifically excluded from the statutory definition of “employment” under FUTA [“Federal Unemployment Tax Act”].”

The FICA and FUTA issues are rather complex and the taxpayer is strongly advised to seek professional assistance for individual situations.

Finally, it is important to keep in mind that AHHS payments remain income taxable to third-party caregivers, that is, those who live elsewhere but provide these chore services at the home of the individual with special needs.

FAMILY SUPPORT SUBSIDY (Michigan)

Since 1984, Michigan has had a Family Support Subsidy program that provides monthly payments to qualified families. These are families that have a member who is a special education student with the educational label of either a Cognitive Impairment – Severe (CI-S), Severe Multiple Impairment (SXI) or Autism Spectrum Disorder (ASD) **and** have a taxable income of less than \$60,000 on their state of Michigan tax return. Please also note that children with ASD must be receiving special education services in a program that qualifies under the Family Support Subsidy law.

Family Support Subsidy payments (\$229.31 per month; increased from \$222.11 on 10/1/2018) are not counted as income for any programs administered by the Michigan Department of Health and Human Services (GA, ADC, ENP, SNAP, etc.), the federal SSI Program, or Michigan Children’s Special Health Care Services. Family Support Subsidy payments are also considered non-taxable to parents for both federal and Michigan state income tax purposes. This non-taxability situation results from the payments being considered as those made by a governmental unit. (Michigan Mental Health Code, §R330.1611)

Note: During the 2018 Michigan legislative year, no bill was introduced that would expand coverage beyond those children having the special educational labels of Cognitive Impairment – Severe (CI-S), Severe Multiple Impairment (SXI), or Autism Spectrum Disorder (ASD).

DISABILITY-RELATED TAX CREDITS

Child and Disabled Dependent Care Credit - If you are among the millions of parents who must pay someone to care for your child or disabled dependent while you earn a living; you may use those same expenses to help reduce your personal income tax liability. This credit was made permanent by the “American Taxpayer Relief Act of 2012.”

Child and disabled dependent care expenses are handled as a tax credit, instead of a deduction, enabling you to reduce your tax liability by the amount of credit you have coming.

No credit is allowed unless you supply identifying information concerning the service provider on Form 2441. This credit must be claimed by using Form 1040 (1040A and 1040EZ no longer in use). If you cannot obtain this information, then attach a statement to the form describing your good faith efforts to do so. The IRS will probably allow the credit.

To be eligible for the credit, the taxpayer must maintain a household for one of the following individuals:

1. A dependent under age 13 for whom a dependent exemption may be claimed;
2. Any other dependent that is physically or mentally incapable of self-care. The taxpayer must be able to claim either (a) the person as a dependent, or (b) the person as a dependent except for the fact that the person had income exceeding the exemption amount; or
3. The taxpayer’s spouse if he or she is physically or mentally incapable of self-care.

The Working Families Tax Relief Act of 2004 changed the relationship, support and residence requirements for a qualifying child and a dependent (see: Page 9). The residency and/or disabled individuals and spouses incapable of self-care rules, now only require that they have the same principal place of abode as the taxpayer for more than half of the taxable year.

Qualifying expenses include expenses paid for household services and for the care of a qualifying individual. Services outside the home qualify if concerning the care of a child under age 13 or a disabled spouse or dependent that regularly spends at least 8 hours a day in the taxpayer’s home.

The credit is equal to 35% of *employment-related expenses* for taxpayers with adjusted gross income (AGI) of not more than \$15,000 and is 20% for taxpayers with AGI of more than \$43,000. For taxpayers between these two amounts, the credit is reduced one percentage point for each \$2,000 or fraction thereof of adjusted gross income in excess of \$15,000. The maximum amount of *employment-related expenses* to which the credit can be applied is \$3,000 if one qualifying child or dependent is involved and \$6,000 if more than one is involved.

A married taxpayer generally must file a joint return to claim the credit. For married taxpayers, expenses are limited to the earned income of the spouse earning the lesser amount. Income limitations affect the percentage and amount of credit allowed. Usually, if one spouse is not working, no credit is allowed. If the non-working spouse is physically or mentally incapable of self-care or is a full-time student for at least five months during the year, then the law will assume an earned income --- for each month of being disabled or going to school --- of \$250 per month if there is one qualifying child or dependent or of \$500 per month if there are two or more qualifying individuals. (§1401 – 2019 U.S. Master Tax Guide)

Work Opportunity Tax Credit – Originally a part of the Small Business and Work Opportunity Tax Act of 2007 (P.L. 110-28), this important law may be elected by employers who hire individuals from within certain targeted groups (for example, those with a disability). It is based on first-year wages paid to these eligible workers. The credit was expanded in 2007 to include hiring disabled veterans and individuals living in counties experiencing population losses.

NOTE: The “Protecting Americans from Tax Hikes Act of 2015” extended this credit through December 31, 2019. (see: Wolters Kluwer/CCHGroup “Tax Briefing” dated 12/18/15)

The deduction for such wages must be reduced by the amount of the credit and is computed on Form 5884 (“Work Opportunity Credit”). No credit is allowed for wages paid to an individual for services rendered at the employer’s plant or facility that is substantially similar to services performed by employees who are participants in a strike or who are affected by a lockout.

The credit is 40% of the first \$6,000 (\$3,000 for qualified summer youth employees) of wages paid to a “targeted group” member during the first year of employment and 25% in the case of wages attributable to individuals meeting only minimum employment levels. Included among the “targeted groups:” ... a “vocational rehabilitation referral;” a “qualified food stamp recipient;” or a “qualified SSI recipient.” The minimum employment periods include individuals who began work for an employer after 9/30/1996 and before 1/1/2020 - the employee must have completed a minimum of 120 hours of work. The hour-of-service test is the only measurement for a minimum employment period for Work Opportunity Tax Credit purposes. If the 120-hour test is met, an employer is entitled to a credit of 25% if the employee performs less than 400 hours of service. For 400 or more hours of service, the percentage is 40% of the employee’s wages. (§1465G – 2019 U.S. Master Tax Guide)

Disabled Access Credit - An eligible small business is entitled to this non-refundable tax credit for costs incurred to make a business accessible to disabled individuals. The credit amount is 50% of the amount of eligible access expenditures for a year that exceed \$250 but that do not exceed \$10,250. The credit is computed on Form 8826. (§1465M – 2019 U.S. Master Tax Guide)

Low-Income Housing Credit - A non-refundable income tax credit is available on a per-unit basis for low-income units in qualified low-income buildings of qualified low-income housing projects. Calculate the credit on Form 8586 and claim it as a part of the general business credit. An owner must utilize an enforceable 30-year low-income use agreement with the appropriate housing agency. Credits are allowed to both profit and non-profit ventures. [IRC §42] (§1465K – 2019 U.S. Master Tax Guide).

Credit for Persons Who Are Elderly or Who Are Permanently Disabled - A 15% tax credit that applies to persons who are either 65 years of age or older, or who are under age 65, retired on disability, and were totally and permanently disabled when they retired. An individual is considered permanently and totally disabled for credit purposes if he is unable to engage in any substantial gainful activity by reason of any medically determinable physical or mental impairment that can be expected to result in death or to last for a continuous period of not less than 12 months. The credit is computed on Schedule R (Form 1040). [IRC §22] (§1402 – 2019 U.S. Master Tax Guide)

DEPENDENCY AND SHELTERED WORKSHOP SCHOOL INCOME

Income derived at a sheltered workshop school by an individual who is permanently and totally disabled is to be disregarded in determining that individual's status as a dependent.

No dependency claim is available for a student who has attained age 24 at the close of the calendar year unless the student's gross income for the year is less than the exemption amount (\$4,150 for 2018). (§§133, and 137A and B – 2019 U.S. Master Tax Guide)

Your individual tax advisor can assist you if there are any questions regarding what is a qualifying "sheltered workshop school" or "student." Also, please note that SSI and Medicaid rules may differ from those of the IRS when earned income is involved.

DEDUCTION FOR “IMPAIRMENT RELATED WORK EXPENSES”

Expenses of an individual with a disability for attendant care services at his place of employment, other expenses in connection with his place of employment that are necessary for the individual to be able to work, and all ordinary and necessary expenses paid or incurred during the tax year in carrying on any business, are **not** subject to the two-percent (2%) floor that applies to miscellaneous itemized deductions. Persons with a disability include any individuals who have a physical or mental disability (including blindness or deafness) that limits employment or who have any physical or intellectual impairment (including sight or hearing impairments) which substantially limits one or more major life activities. [IRC §67(d); IRS Publication 502] (§§1079 and 1095 – 2019 U.S. Master Tax Guide)

AMOUNTS EXPENDED BY STATE FOR TRAINING, EDUCATION, ROOM AND BOARD ARE NOT “SUPPORT” – DEPENDENCY CLAIM IS AVAILABLE

- **REV. RUL. 59-379**
- **REV. RUL. 60-190 (modified by Rev. Rul. 61-186)**
- **REV. RUL. 71-347**
- **§147 – 2019 U.S. Master Tax Guide**

While contemplating the following, please note that IRS rules differ from those of the SSI and Medicaid Program. The level of SSI benefits may determine one's status as a dependent. (see: page 20)

For persons with an intellectual impairment residing in an institution where education and/or training is being provided to the individual, the amount furnished by the state for room and board and education is considered a “scholarship” and excluded from the computation of support for that individual. However, parents who may be paying for incidentals (clothing, toiletries, education, medical and dental care, gifts, transportation, church contributions and entertainment and recreation) may still claim their child as a dependent, allowing a deduction, if more than one-half of the year's total support for that dependent child was paid by the taxpayer.

The current ruling on the support test to claim someone as a dependent who is also a person with an intellectual impairment extends an earlier ruling that held that the cost of room and board

for a dependent who resides in an institution for persons with an intellectual impairment may be considered a scholarship grant that will not be taken into account in determining whether the parents have provided more than one-half of his/her support. The extension no longer limits such care to state institutions and includes all who are persons with an intellectual impairment regardless of age.

The actual ruling reads as follows: “Revenue Ruling 64-221, DB 1964-2, 46 amplifies the earlier ruling (61-186-CB 1961-2, 30) which refers to the status as ‘students’ under section 151(e)(4) of the Internal Revenue Code of 1954, of handicapped children who are placed for purposes of education and training in a state institution which specializes in the care, treatment, education and training free of charge, of minor children who are severely handicapped both physically and mentally. However, the principles therefore are not necessarily restricted to state institutions.”

“Therefore, where any institution for persons with mental retardation or division thereof, which qualified as an educational institution under section 151(e)(4) of the Code, accepts any individuals for purposes of education and training and certifies that it is making an effort to educate or train him/her to use his/her faculties to the extent that he/she is physically or mentally able to do so, the individual will qualify as a student under section 151(e)(4) of the Code - regardless of age, the education or training received or the extent of his disability. If such certification is made, the amounts expended by the institution for room and board and tuition of the individual will be taken into account in determining whether such an individual received more than one-half of his support from his parents or step-parents for the purpose of determining exemption for dependents for Federal income tax purposes.”

NOTE #1: *Remember, no deductions may be claimed for personal and dependency exemptions in tax years 2018 through 2025.*

NOTE #2: *Consult with your tax advisor to determine whether specific institutions in your state qualify for the dependency exemption explained above. Keep in mind that there may also be negative implications relative to Supplemental Security Income (SSI) and/or Medicaid eligibility should this exemption be used.*

WORKING SSI/SSDI RECIPIENTS: TO FILE OR NOT TO FILE?

As more persons receiving SSI/SSDI benefits begin to work, families should determine whether a federal income tax return must (or, may) be filed. Refer to the exemption amount and standard deductions portions of the Tax Change Highlights to help determine if the federal return **MUST** be filed. If a federal filing were not required, it would be desirable only if the worker would be due a refund of any federal tax withheld from 2018 wages, or a child tax credit refund.

Even if federal filing is not done, families should consider filing State of Michigan tax returns if there is the likelihood of a refund due because of a **Homestead Property Tax Credit** or **Home Heating Credit** (each is potentially available to renters as well). Consult your tax advisor to assure that your family and any member who is a (working) recipient of SSI or Social Security benefits are receiving all the credits to which you may be entitled.

FOSTER CARE PROVIDERS

Foster parents can exclude from income qualified reimbursements of their expenses for caring for foster children under the age of 19 who are placed in their home by a government agency, a tax-exempt child placement agency, or a placement agency that is licensed or certified by a state to make foster care payments. They can also exclude “difficulty-of-care” payments paid to care for children with disabilities, up to a maximum amount of payments for ten children. Foster parents do not have to keep records of all expenses for each child.

An exclusion from income for foster care payments (including difficulty-of-care payments) includes payments for foster care individuals age 18 and over. These individuals must have been placed in the foster care provider’s home by a government agency. The exclusion applies only to payments (including difficulty-of-care payments) for up to five individuals age 18 or older.

A key provision of the “Job Creation and Worker Assistance Act of 2002” (P.L. 107-147) expanded the exclusion beyond only a state agency or a tax-exempt child placement agency making such payments to also include payments made by a placement agency that is licensed or certified by a state to make foster care payments.

In summary, most foster care providers, for children and/or adults, can exclude from their income the foster care payments that they receive (including difficulty-of-care payments) with the above-stated limitations and with no record-keeping of expenses. This DOES NOT apply to corporation-operated group homes.

(LTR-RUL 200039006 of June 8, 2000) [IRC §131] (§883 – 2019 U.S. Master Tax Guide)

PROPERTY TAX CREDIT - MICHIGAN

Persons living in rental situations, including residents of Adult Foster Care Homes, are eligible to file for Michigan’s refundable Property Tax Credit based on the portion of property taxes they pay in their rental (or AFC) payment. Instructions for filing are in Michigan’s **2018 Income Tax Return and the Homestead Property Tax Credit Claim** booklets, which is available on-line at www.michigan.gov/taxes. It contains specific reference to Adult Foster Care residents.

ADOPTION SUBSIDY & EXPENSES CREDIT

The State of Michigan has an "adoption subsidy" program that pays for many “non-recurring” adoption expenses in connection with adopting a child with special needs. Also, the state provides a non-taxable monthly financial stipend to adoptive families, along with limited medical coverage for qualifying children.

Michigan in the past offered a refundable “Qualified Adoption Expenses Credit,” spanning tax years 2001 through 2011, for excess adoption expenses. This credit is no longer available to Michigan taxpayers.

On 2018 federal returns, qualified adoption expenses and fees (including those of an attorney) may be claimed as a non-refundable “tax credit” (not a “tax deduction”). The maximum credit is \$13,810 for 2018, and the phase-out range begins for taxpayers with a Modified Adjusted Gross Income of \$207,140 for 2018, with no credit allowed for taxpayers with a modified adjusted gross income (AGI) over \$247,140 for 2018. If the child is one with special needs, the full amount of the tax credit is allowed regardless of actual expenses paid or incurred in the year the adoption became final.

Employers may offer a fringe benefit for payment of qualified adoption expenses. The American Taxpayer Relief Act of 2012 extended permanently the Bush-era enhancements to the adoption credit and the income exclusion for employer-paid or reimbursed adoption expenses up to \$13,810 for 2018 --- identical to the maximum credit listed above; and is indexed for inflation --- both for non-special needs adoptions and special needs adoptions. However, any expenses incurred in excess of the amount provided under an employer’s adoption assistance program may be used to claim the adoption credit.

An eligible child is an individual not yet 18 years of age as of the time of the adoption or who is physically or mentally incapable of providing self-care. To qualify as a child with special needs, the child must be a citizen or resident of the United States.

(Rev. Proc. 2018-18) (§1407 – 2019 U.S. Master Tax Guide)

ACHIEVING a BETTER LIFE EXPERIENCE ACT (“ABLE ACT”)

The ABLE Act arose out of the federal “Tax Increase Prevention Act of 2014.” It creates tax-favored savings accounts for individuals with disabilities for tax years beginning after December 31, 2014. The ABLE Act authorizes states to create an ABLE Act program (similar to the Internal Revenue Code §529 college savings programs). (see: IRC §529A)

Qualified distributions include amounts used to cover medical expenses as well as costs of education, transportation, housing, employment support, health and wellness, training, assistive technology, personal support, and much more. Another key component of the ABLE Act provisions is that the placing of funds into such an account would not disqualify the individual with a disability from most state or federal aid, for example, Medicaid or SSI. Distributions used for non-qualified expenses would be subject to income tax on the portion of the distributions attributable to earnings from the account, plus a 10% penalty.

Individuals with disabilities are limited to only one ABLE Act account; and the total annual contributions by all individuals to any one ABLE Act account was \$15,000 for calendar years 2018 and 2019 (this amount is tied to the federal Gift Tax Exclusion). Further, such an account is capped at \$100,000 according to the federal SSI guidelines. If SSI is not an issue, a person may save up to \$500,000 under Michigan law before losing eligibility for Medicaid.

The **Michigan ABLE Act** was signed into law on October 28, 2015, made effective January 26, 2016, and became fully operational on November 1, 2016. It created this savings program under the authority of Internal Revenue Code Section 529A, which is aimed at encouraging and assisting individuals and families to save private funds to support individuals with disabilities. A deduction may be taken on the Michigan income tax return (form Schedule 1) for contributions made to an ABLE account to the extent included in Adjusted Gross Income (AGI). The maximum deduction is \$5,000 for a single filer (\$10,000 for a jointly filed return). The amount deducted includes total contributions made to the plan less qualified withdrawals made during the tax year. Distributions from the account must be used to pay for qualified disability expenses of the eligible designated beneficiary of the account. The program is administered by the Michigan Department of Treasury and is similar to that office’s administration of higher education savings accounts (“529 Plans”). For detailed information, go to: **www.MIABLE.org**.

NEW for 2018: An ABLE Act beneficiary who earns **income from a job** may save up to the Federal Poverty Level, which was \$12,060 for 2018 (\$12,140 for 2019), in addition to their **annual contribution limit of \$15,000** (for 2018 and 2019). Be aware that although such earnings may enhance annual ABLE Act account contributions, it may negatively affect receipt of SSI due to higher monthly earned income.

An ABLE Act beneficiary may now receive a **rollover** from a traditional §529 (“Qualified Tuition Plan”) into a §529A account, but still must adhere to the annual contribution limit of \$15,000 (for 2018 and 2019). This allows individuals who may have been saving for their child’s college tuition, which is now no longer needed, to roll-over up to the maximum contribution each year until the §529 account has been depleted.

[Sources: ♦ Wolters Kluwer CCH, Inc. “Tax Briefing” Special Report dated 12/16/14; ♦ blog by financial planner, Michael Kitces, at <https://www.kitces.com> dated 12/17/14; ♦ Autism Society of the U.S. e-mail notice dated 12/17/14; ♦ Michigan Treasury “New Developments for Tax Year 2016 [http://www.michigan.gov/treasury; ♦ IRS Publication 907 for 2016, pages 6-8; and, the Tax Cuts and Jobs Act of 2018 §§11024 and 11025]. (§§870 and 2905 – 2019 U.S. Master Tax Guide)

APPEAL RIGHTS

From time-to-time some taxpayers are selected for auditing. During an audit, the IRS examiner may propose certain changes to the return(s) as filed. If you don’t agree with the proposed changes of the examining officer and the examination was made in an Internal Revenue Service office, you may request an immediate conference with a supervisor and explain your position.

Except in an unusual circumstance, such a conference will be granted. If an agreement is reached at this conference, your case will be closed. If agreement is not reached at this conference, or if the unagreed examination was made outside of an Internal Revenue office, you will receive: (1) copy of the examination report explaining proposed adjustments, and (2) a transmittal letter detailing the further appeals available to you and giving you 30 days to respond.

The “Technical and Miscellaneous Revenue Act of 1988”, the “1996 Taxpayer Bill of Rights 2” (P.L. 104-168), and the IRS Restructuring and Reform Act of 1998 (P.L. 105-206) provide many safeguards against I.R.S. abuses of tax collection procedures. See your tax advisor for details.

APPEAL WITHIN THE SERVICE

The Internal Revenue Service now has a single appeal level. Your appeal from the findings of the examiner is to the Appeals Office in the region. Conferences are conducted as informally as possible.

If you want an appeal conference, address your request to your district director in accordance with the transmittal letter sent to you by the Internal Revenue Service in the transmittal letter concerning your tax case.

You may represent yourself at an appeals conference. You may also engage an attorney, certified public accountant, or an individual enrolled to practice before the Internal Revenue Service to represent your interests.

LETTER RULINGS

If your particular tax situation is unique or a “close call,” it may be advantageous to secure the opinion of the Internal Revenue Services (IRS). This may be done by mail. Your tax professional will have detailed procedures, but the regular U.S. mail address for obtaining such “Letter Rulings” is as follows:

Internal Revenue Service
Ruling Request Submission
ATTN: CC:PA:LPD:DRU
P.O. Box 7604
Ben Franklin Station
Washington, D.C. 20044

If you use a private delivery service (e.g., FEDEX or UPS), the address is as follows:

Internal Revenue Service
Ruling Request Submission
ATTN: CC:PA:LPD:DRU, Room #5336
1111 Constitution Ave., NW
Washington, D.C. 20224

There is a “user” fee that must be paid to IRS when submitting a Letter Ruling Request. A taxpayer may submit a user fee request for a standard fee of \$10,900 made after 2/1/2019.

This fee is reduced to \$2,800 if submitted after 2/1/2019 for individuals, trusts and estates that report less than \$250,000 of income on a federal tax return (as amended) for the last tax year ending before the date the Letter Ruling request is filed.

For those taxpayers reporting more than \$250,000 but less than \$1,000,000 of income, the fee is \$7,600 if submitted after 2/1/2019.

[Please refer to: IRB/Rev. Proc. 2019-1, at Appendix (A)(3)(c), and (A)(4)(a) and (b)]

ADDITIONAL TAXPAYER PROTECTIONS

As a result of the Internal Revenue Service Restructuring and Reform Act of 1998 (P.L. 105-206), taxpayers have additional protections and rights. Examples include: (1) a re-organization of the IRS into units serving groups of taxpayers with similar needs rather than by geographic region; (2) appointment of a “National Taxpayer Advocate” who reports directly to the Commissioner of the IRS, and who directs independent Local Advocates; (3) possible civil damages up to \$100,000 if an IRS employee negligently disregards the Tax Code or regulations; (4) notice and right-to-hearing requirements when the IRS files property liens; and (5) the statute of limitations on refund claims may be tolled during any period in which financially disabled taxpayers with determinable medical or physical impairments are unable to manage their financial affairs due to such impairments.



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2019 Income Tax Guide prepared for persons supporting children and/or adults with intellectual
impairment and/or related developmental disabilities.